CAUSE NO.	D-1-GN-15-005323	
CAUSE NO.		

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SHAMBALA CORPORATION,

Plaintiff,

VS.

THE CITY OF AUSTIN, TEXAS AND BOARD OF ADJUSTMENT OF THE CITY OF AUSTIN, TEXAS IN THE DISTRICT COURT OF

TRAVIS COUNTY, TEXAS

200th

JUDICIAL DISTRICT

Defendants.

PLAINTIFF'S ORIGINAL PETITION AND PETITION FOR WRIT OF CERTIORARI

TO THE HONORABLE JUDGE OF SAID COURT,

COMES NOW Shambala Corporation ("Plaintiff") and files this Original Petition and Petition for Writ of Certiorari complaining of the City of Austin, Texas (the "City") and the Board of Adjustment of the City of Austin, Texas (the "Board of Adjustment" and collectively with the City, "Defendants"), and would respectfully show the Court as follows:

1.

DISCOVERY CONTROL PLAN

1.1 To the extent any discovery is necessary or appropriate in this action, Plaintiff intends for the parties to conduct discovery under a Level 3 discovery control plan. Tex. R. Civ.P. 190.3.

2.

INTRODUCTION

2.1 Plaintiff files this Original Petition and Petition for Writ of Certiorari in connection with the Board of Adjustment's denial of a parking variance for the property owned by Plaintiff at 1701 Toomey Rd., Austin, Travis County, Texas 78704 and legally described as

Tract 1, Wm. E. Shelton Subdivision, according to the plat thereof recorded at Volume 19, Page 84 of the Travis County Plat Records (the "Property"). Plaintiff is aggrieved by the Board of Adjustment's denial and thus has standing to initiate this action pursuant to Section 211.011(a)(1) of the Texas Local Government Code.

2.2 The Board of Adjustment held a hearing on City Variance Case No. C15-2015-0128 at its meeting of October 12, 2015 and voted to deny the Plaintiff's requested parking variance. Plaintiff's duly appointed agent filed a timely request for reconsideration of the denial under the Rules of Procedure of the Board of Adjustment. The request for reconsideration was taken up at the next regular meeting of the Board of Adjustment on November 9, 2015 and also denied, constituting the final action on the matter under the Rules of Procedure of the Board of Adjustment. A true copy of the Rules of Procedure of the Board of Adjustment ("Rules"), as published on the City's website, is attached hereto and incorporated herein as **Exhibit "A"**.

3.

PARTIES AND SERVICE

3.1 Plaintiff Shambala Corporation is a Texas corporation with its principal place of business in Austin, Travis County, Texas.

3.2 Defendant City of Austin, Texas is a municipal corporation existing under the laws of the State of Texas and having its principal office in Travis County. The City may be served with process by serving its City Clerk, Jannette S. Goodall, at the City Clerk's Office, 1st Floor, Austin City Hall, 301 W. Second Street, Austin, Texas 78701.

3.3 Defendant Board of Adjustment of the City of Austin, Texas is an established board of the City and may be served with process by serving the City Clerk, Jannette S. Goodall, at the City Clerk's Office, 1st Floor, Austin City Hall, 301 W. Second Street, Austin, Texas 78701. 4.

JURISDICTION AND VENUE

4.1 This Court has jurisdiction pursuant to Section 211.011 of the Texas Local Government Code.

4.2 Venue is proper in Travis County, Texas pursuant to Section 15.002(a)(1) of the Texas Civil Practice and Remedies Code because all of the events or omissions giving rise to this action occurred in Travis County and pursuant to Section 15.002(a)(3) of the Texas Civil Practice and Remedies Code because the Defendants have their principal office in Travis County.

5.

NATURE OF RELIEF

5.1 Plaintiff seeks non-monetary relief pursuant to Section 211.011 of the Texas Local Government Code, as well as attorneys' fees and costs of court. Tex. R. Civ. P. 47(c).

6.

FACTS AND CLAIMS

6.1 The Property owned by Plaintiff was originally the site of a meat packing plant located in central south Austin (Toomey Rd. is very near the intersection of Barton Springs Rd. and S. Lamar Blvd.). The original structures on the Property date back to the 1960's and cover the great majority of the Property, leaving little room for on-site parking. In 1991 the uses of the Property were changed to (i) a private educational facility for children which is currently known as "Integrity Academy", and (ii) an educational community center that serves whole food, plant based meals known as "Casa de Luz", and also serves as the cafeteria for Integrity Academy. These seemingly desirable uses of this inner-City land are consistent with the goals and objectives of the City's land use planning efforts. However, the City's strict on-site parking requirements for these uses are greater than they were for the meat packing plant and there is inadequate room on the Property to accommodate the strict requirements of the City.

6.2 In 2004, a previous iteration of the Board of Adjustment granted a variance from the strict application of the City's parking requirements, based in part on the fact that the Plaintiff had acquired leases within approximately 1,000 feet or in some cases greater distances from the Property for off-site parking to serve the uses on the Property. At that time, the Board of Adjustment determined that the Property otherwise met the criteria for the grant of a parking variance.

6.3 Since then, the enormous explosion of development in this central south Austin area has resulted in the elimination of sites which were previously available for off-site parking leases within reasonable distances from the Property. Those opportunities are therefore no longer available.

6.4 However, in the 2013-2014 timeframe the City Council took the initiative to come up with an innovative idea to make under-utilized parking spaces on City property, including City parkland, available for public parking at a price. This innovative idea not only made parking available to central City areas with difficult on-site parking issues, but also created the opportunity for the realization of significant City revenue to benefit parkland and other City property. A prime example of this was the City's designation of the parking areas for the City softball fields directly across Toomey Rd. from Plaintiff's Property as a "parking district" with more than 130 parking spaces available for a fee. Every user of these parking spaces now pays the City for the use of parking spaces, including the users of the Property. More than \$250,0000 in City revenue was generated in the first year of this program and there were no parking or traffic related problems associated with the use of the Property as a result. 6.5 However, the Austin Fire Department ("AFD") has now required that the buildings on the Property be equipped with fire sprinklers unless much of the lush and desirable landscaping on the Property is removed to provide for concrete driveways for fire truck access. The Plaintiff is willing to provide the fire sprinklers, but has been advised by the City staff that the parking must be brought up to standard on-site levels (which is physically impossible without demolishing a building), or that a parking variance be obtained, before the AFD requirement can be approved. The Property has been put between the proverbial "rock and a hard place".

6.6 Consequently, on or about June 30, 2015, Plaintiff filed a request for a variance to avoid the strict on-site parking requirements for the Property for the reasons described above. Plaintiff presented sufficient evidence at the hearing before the Board of Adjustment held October 12, 2015 that:

(a) the regulations applicable to the Property do not allow for a reasonable use of the Property;

(b) the hardship for which the variance was requested was unique to the Property and not general to the area in which the Property is located;

(c) the variance will not alter the character of the area adjacent to the Property, will not impair the use of adjacent conforming property, and will not impair the purpose of the zoning district in which the Property is located;

(d) neither the present nor anticipated future traffic volumes generated by the use of the site or the uses of the sites in the vicinity reasonably require strict or literal interpretation and enforcement of the specified regulations;

(e) granting the variance will not result in the parking or loading of vehicles on public streets in a manner that interferes with the free flow of traffic on the streets; and

(f) granting the variance will not create a safety hazard or any other condition inconsistent with the objective of the regulations.

6.7 No competent evidence was submitted to the contrary. One opponent appeared at

the October 12 hearing from the Zilker Neighborhood Association, who offered no evidence of

her own. Instead, she read a letter from another person who was not present at the meeting. That

letter was from a former Chair of the Board of Adjustment and was obviously intended to have a political effect. However, the Rules of Procedure of the Board of Adjustment require that all persons providing testimony or other evidence to the Board of Adjustment be put under oath. *See* Rules, Article 4, Section (B)(2). The unsworn hearsay evidence offered should not have been considered. The only other comments from Board of Adjustment members were anecdotal and should have not have been the basis of the decision either. *See* Rules, Article 5, Section (A).

6.8 The Board of Adjustment's decision was illegal and constituted an abuse of discretion because the Board of Adjustment acted arbitrarily, unreasonably, and without reference to guiding principles.

7.

WRIT OF CERTIORARI

7.1 Plaintiff realleges and incorporates Paragraphs 1.1 - 6.8 as though fully set forth herein.

7.2 Pursuant to Section 211.011 of the Texas Local Government Code, Plaintiff files this Petition for Writ of Certiorari in order to appeal the Board of Adjustment's decision in City Variance Case No. C15-2015-0128. Plaintiff requests that this Court grant Plaintiff's request for the issuance of a writ of certiorari and execute an order, in the form attached hereto as <u>Exhibit</u> <u>"B"</u>, directing the City of Austin Board of Adjustment to prepare the records and transcript relating to City Variance Case No. C15-2015-0128.

7.3 All conditions precedent to this Petition for Writ of Certiorari have occurred or have been performed.

ATTORNEYS' FEES AND COSTS

Pursuant to Section 211.011(f) of the Texas Local Government Code, Plaintiff seeks costs and attorneys' fees against the City and the Board of Adjustment because the Board of Adjustment acted with gross negligence, in bad faith, or with malice .

PRAYER

WHEREFORE, PREMISES CONSIDERED, Plaintiff prays that the Court order a writ of certiorari be issued herein to the Board of Adjustment of the City of Austin, Texas; that such writ order a review of the discretion of the Board of Adjustment and prescribe the time within which return and service upon the undersigned attorneys must be made; that such writ direct the Board of Adjustment to return certified sworn copies of all the papers acted upon in City Variance Case No. C15-2015-0128, together with transcripts of all testimony and discussion at all meetins in such case; that upon hearing, the Court take testimony and evidence with respect to Plaintiff's appeal from the order of the Board of Adjustment; and upon final hearing on such matters, the Court enter judgment determining the rights of the parties and declare that Defendants' actions are illegal, and grant Plaintiff such other and further relief, both special and general, to which the Plaintiff may be entitled at law and equity.

8.

Respectfully submitted,

JACKSON WALKER L.L.P.

100 Congress Avenue, Suite 1100 Austin, Texas 78701 (512) 236-2350 (512) 236-2002 - Fax Email: jnias@jw.com

has ٢ By:

James M. Nias State Bar No. 14986000

ATTORNEYS FOR PLAINTIFF SHAMBALA CORPORATION

VERIFICATION

STATE OF TEXAS §
COUNTY OF TRAVIS §

Before me, the undersigned Notary Public, on this day personally appeared Eduardo Longoria, who after being by me duly sworn stated as follows:

"My name is Eduardo Longoria. I am the duly authorized President of the Shambala Corporation. I have read the foregoing Plaintiff's Original Petition and Petition for Writ of Certiorari and that every statement contained therein is within my personal knowledge and is true and correct".

Eduardo Longoria

SUBSCRIBED AND SWORN TO BEFORE ME on this 91 day of 10 vember, 2015.

Jucome -

8102, 23, 2018 Ny Commission Expires TIFFANY K. CLEMENT Notary Public, State of Texas



RULES OF PROCEDURE FOR THE BOARD OF ADJUSTMENT AND SIGN REVIEW BOARD

ARTICLE 1. GENERAL PROCEDURES.

(A) Ripeness.

No appeal shall be taken until and unless the responsible city official has first determined that a permit requires a variance or has rendered an interpretation of the regulations in question. For purposes of these rules, "appeal" shall mean a variance or an interpretation appeal, as applicable.

(B) Application Requirements.

All appeals shall be filed on an application form provided by the staff liaison. The staff liaison shall determine it is complete in all respects before accepting it for filing. The Board shall not act upon an application that is either substantially nonconforming or incomplete.

(C) Standing.

- Appeals to the Board of Adjustment may be filed by the agent or owner of property subject to Chapter 25-2 or by any person aggrieved, or by any City officer, department, board (excluding the Board of Adjustment) or commission affected by a decision of the responsible city official.
- (2) Appeals to the Sign Review Board may be filed by the agent or owner of property subject to the City's sign regulations, or by a person aggrieved by a decision of the responsible city official under the sign regulations.
- (3) Appeals to the Board of Adjustment of the City's airport zoning regulations may be filed by the agent or owner of any property subject to the airport zoning regulations.
- (4) Appeals filed by the owner of property that is the subject the action in question shall be signed by the property owner or the owner's agent. If an agent signs the application, the agent shall indicate the name of the owner and in what capacity the agent serves and submit evidence sufficient to establish authority to act for the owner.
- (5) The burden of proof is on the applicant to demonstrate standing by clear and convincing evidence. If the Board, on hearing the evidence regarding the applicant's standing, dismisses the appeal for lack of standing, the Board's action shall constitute a final order disposing of the appeal.

(D) Time For Filing Application.

An application appealing an interpretation review shall be filed by the time required by the Land Development Code. An application requesting a variance may be filed at any time, except as provided in Section (H)(1).

(E) Notice.

- (1) Notice shall be as required by the Land Development Code. The required sign(s) indicating a request for variance, appeal of an interpretation, or another action of the Board must be posted on the subject property no less than ten (10) days prior to and including the public hearing date. If the subject property is adjacent to more than one public street, a sign shall be posted facing each street.
- (2) In accordance with the Land Development Code, the postponement or continuation of a public hearing does not require additional notice if such postponement or continuance is to a specific date and time no later than 60 days from the date of the hearing for which notice was given.
- (3) An applicant's failure to maintain a sign in accordance with this rule may result in a postponement of the consideration of the request at a public hearing until this rule has been complied with.

(F) Submission of Evidence.

Evidence supporting or opposing an appeal shall be submitted only through the staff liaison or to the Board in a public meeting.

(G) Withdrawal of Appeal.

An applicant may withdraw an appeal by filing written notice with the staff liaison. An applicant granted a variance may withdraw the appeal and the withdrawal shall have the same effect as a denial as of the date of withdrawal. The staff liaison shall announce at the Board meeting the withdrawal of any appeals if the withdrawal is filed after public notice has been made.

(H) Limitations on Appeals.

- (1) After denial of an appeal, an application for the same or substantially same appeal on the same or substantially same site shall not be filed within one year.
- (2) The Board shall not hear appeals concerning notice or procedure requirements of the Land Development Code, or matters in which jurisdiction is vested in another municipal board or commission.

ARTICLE 2. SUBSTANTIVE REQUIREMENTS FOR INTERPRETATION APPEALS.

(A) Basis for Filing.

An appeal of an interpretation may be filed when error is alleged in an order, requirement, decision, determination, or application by the responsible city official of the substantive requirements of Chapter 25-2 of the City Code.

(B) Evidentiary Requirements.

An interpretation appeal application shall include:

- (1) a statement describing the way the applicant alleges the regulations should be interpreted or applied, together with diagrams and charts illustrating the proper interpretation or application of the regulations; and
- (2) the responsible city official's statement of the interpretation or application of the regulations.

(C) Basis for Decision.

Before deciding an interpretation appeal, the Board shall consider:

- (1) the facts and statements in the application;
- (2) the testimony and other evidence presented at the public hearing;
- (3) the responsible city official's statement on the appeal; and
- (4) the Board's consideration and evaluation of the language of the regulations and of related ordinances bearing thereon.

(D) Findings.

The Board shall make such interpretation as ought to be made. The Board may grant an interpretation appeal if it makes all of the following findings.

- (1) There is reasonable doubt or difference of interpretation as to the specific intent of the regulations.
- (2) The resulting interpretation will not grant a special privilege to one property inconsistent with other properties or uses similarly situated.
- (3) When use provisions are being appealed, granting the appeal would clearly permit a use in character with the uses enumerated for the various districts and with the objective of the district in question.

ARTICLE 3. SUBSTANTIVE REQUIREMENTS FOR VARIANCES.

(A) Information Required.

- (1) An application for a variance shall contain information addressing each of the factual elements upon which the Board must base the required findings.
- (2) When a request is submitted for variance from setback, side or rear yard requirements, the applicant shall provide the same information for properties adjoining the common lot line as may be applicable to the appealed requirements.

(B) Findings for General Zoning Variances.

(1) Basic Findings.

The Board may grant a variance if it makes all of the following findings.

- (a) The zoning regulations applicable to the property do not allow for a reasonable use.
- (b) The hardship for which the variance is requested is unique to the property and not general to the area in which the property is located.
- (c) The variance will not alter the character of the area adjacent to the property, will not impair the use of adjacent conforming property, and will not impair the purpose of regulations to the zoning district in which the property is located.

(2) Additional Findings for Parking Variances.

If the requested variance involves a regulation addressing loading facility or off-street parking requirements, the Board must make all of the following findings in addition to the basic findings.

- (a) Neither present nor anticipated future traffic volumes generated by the use of the site or the uses of sites in the vicinity reasonably require strict or literal interpretation and enforcement of the specified regulation.
- (b) Granting the variance will not result in the parking or loading of vehicles on public streets in a manner that interferes with the free flow of traffic on the streets.
- (c) Granting the variance will not create a safety hazard or any other condition inconsistent with the objective of the regulations.
- (3) A variance granted under Subsection (2) applies only to the use for which the variance was granted and does not run with the land on which the use is located.

(C) Findings For Sign Variances by Sign Review Board.

The Sign Review Board may grant a variance from the sign regulations of Chapter 25-10 of the City Code if it finds that granting the variance does not provide the applicant with a special privilege not enjoyed by others similarly situated or potentially similarly situated; and

- (1) the variance is necessary because strict enforcement of the provisions of the sign regulations prohibit any reasonable opportunity to provide adequate signs on the site, considering the unique features of a site, such as its dimensions, landscaping or topography; or
- (2) granting the variance will not have a substantially adverse impact upon neighboring properties; or

- (3) granting the variance will not substantially conflict with the stated purposes of the sign regulations.
- (D) Findings for Airport Zoning Variances.

The Board shall allow a variance from an airport zoning regulation if it finds that:

- (1) a literal application or enforcement of the regulation would result in practical difficulty or unnecessary hardship; and
- (2) the granting of the relief would:
 - (a) result in substantial justice being done;
 - (b) not be contrary to the public interest; and
 - (c) be in accordance with the spirit of the regulation and Chapter 241, Local Government Code.

(E) Conditions on Variances.

The Board may impose any reasonable condition on any variance that it considers necessary to accomplish the purposes of the applicable regulations and state law.

ARTICLE 4. HEARINGS AND DECISIONS

(A) Applicant.

The applicant or a party in opposition may appear in person or be represented by counsel or an agent.

(B) Order of Business.

- (1) When matters are scheduled to be heard by the Sign Review Board and the Board of Adjustment at the same time, the Sign Review Board matters will be heard prior to the Board of Adjustment matters.
- (2) After the chair calls the meeting to order, the staff liaison shall call each matter in the order filed and shall announce the case number, the name of the applicant, and the location of the property. The staff liaison shall describe the nature of the case and advise the Board of any communications received. The chair shall administer an oath to all persons providing testimony or other evidence.

(C) Procedure for Hearing.

- (1) The chair shall call the applicant, who shall first address standing to appear before the Board by establishing status as:
 - (a) the agent or owner for the subject property; or

- (b) an interested party under the notice provisions of the Land Development Code.
- (2) The applicant shall then present arguments. The chair shall then inquire if there are others affected who support the appeal, who may then speak, within the remaining time allotted.
- (3) The chair shall call next those opposed to the applicant's request to present arguments. The chair shall then call the applicant to rebut arguments presented by opposition. Following rebuttal, the chair shall order the hearing closed.
- (4) Each side shall proceed without interruption by the other and all arguments and pleadings shall be addressed to the Board. No argument between applicant and opponents is permitted. The chair may allow limited cross-examination between applicant and opponents.
- (5) The Board may continue a hearing on any matter for which the applicant fails to appear, unless the applicant has requested that the Board act without the applicant's being present.
- (6) The Board may dismiss any matter in which the applicant has failed to appear without cause for two meetings at which the appeal was set, provided the Board shall hear those persons appearing in response to the notice of hearing.
- (7) <u>Time Limits for Presentations.</u>
 - (a) <u>Variances.</u>

Presentations on behalf of an application for a variance shall be limited to a total of five minutes. Presentations on behalf of opponents shall be limited to a total of five minutes. The applicant shall have a total of two minutes to rebut the arguments of the opponents.

(b) Interpretation Appeals.

Presentations on behalf of an application for interpretation shall be limited to a total of ten minutes. Presentations on behalf of opponents shall be limited to a total of ten minutes. The applicant shall have a total of four minutes to rebut the arguments of the opponents.

(c) <u>Increase of Time Limits.</u>

By majority vote of the Board or ruling of the chair, time limits may be equitably extended. After the public hearing is closed, no further public comment shall be accepted unless requested by the chair.

(D) Board Deliberation.

After closing the public hearing, the chair shall direct any question to the applicant or any person speaking to bring out all relevant facts, circumstances and conditions affecting the matter and then call for questions from other Board members or the responsible city official. During its deliberation, the Board may call on any party to the proceeding for further questioning.

(E) <u>Disposition.</u>

The Board may grant, modify, or deny an appeal or request. The Board may defer action on an appeal if it concludes that additional evidence is needed, alternate solutions need further examination, or evidence presented at the hearing needs further examination. The Board may dismiss or postpone a matter if the Board finds that it was improperly filed.

(F) <u>Vote Required.</u>

- (1) If a motion in favor of an applicant fails to receive the minimum number of affirmative votes, it shall be regarded as a vote to deny.
- (2) If a member is absent and the vote of that member added to the number voting for the applicant would equal the minimum number of affirmative votes, the motion shall be regarded as a vote to continue consideration to the next meeting.
- (3) If a motion to deny an appeal to the Board of Adjustment receives at least two affirmative votes, it shall be regarded as a vote to deny. If a motion to deny an appeal to the Sign Review Board receives at least five affirmative votes, it shall be regarded as a vote to deny.
- (G) <u>Reconsideration</u>.
 - (1) An appeal on which the Board has acted may be reconsidered once by the Board. A request to reconsider may be filed by any person having original standing. Requests for reconsideration shall be filed in writing with the staff liaison within 10 days after the Board's decision.
 - (2) A request to reconsider shall state clearly how the Board erred in its determination, why the action should be reconsidered, and be supported by new or clarified evidence.
 - (3) When a request to reconsider has been properly filed, the staff liaison shall place the matter on the agenda of the next regular meeting. The Board shall review the request and shall, on the basis of the written material submitted by the applicant in support of the request, determine whether to reconsider the matter because of an error in its original determination or on the basis of new or clarified evidence not presented to the Board at the original hearing that might affect its determination. A member may move to reconsider regardless of the member's vote on the original appeal. The affirmative vote of four members of the Board shall be necessary to reconsider a matter, which shall then be heard immediately following the Board's decision to reconsider. Failure of a motion to reconsider shall constitute final action on the matter. A reconsideration shall be subject to the voting requirements of Section (F) of this Article.

ARTICLE 5. EX PARTE INFORMATION; COMPELLING ATTANDANCE OF WITNESSES

- (A) Members shall not individually investigate cases before the Board, other than routine site visits.
- (B) A member that receives material information regarding a case that is not made available to other Board members is disqualified from participating in the case unless the member publicly discloses the information and its source at the earliest reasonable opportunity.

Adopted November 24, 2008. Amended June 16, 2009.

- (C) A member may disqualify himself or herself if an applicant, interested party, or agent has sought to influence the member's vote other than in the public hearing.
- (D) The chair may compel the attendance of witnesses at public hearings of the Board.

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CAUSE NO.	
SHAMBALA CORPORATION,	
Plaintiff,	IN THE DISTRICT COURT OF
VS.	TRAVIS COUNTY, TEXAS
THE CITY OF AUSTIN, TEXAS AND BOARD OF ADJUSTMENT OF THE CITY OF AUSTIN, TEXAS	JUDICIAL DISTRICT
Defendente	

Defendants.

ORDER GRANTING ISSUANCE OF WRIT OF CERTIORARI

On this date the Court considered Plaintiff's Petition for Writ of Certiorari in the above styled and numbered cause. Having considered the same, the Court is of the opinion that Plaintiff's Petition for Writ of Certiorari should be granted.

THEREFORE, IT IS HEREBY ORDERED that the Clerk of the Court shall issue a Writ of Certiorari requiring the preparation of the records of the City of Austin Board of Adjustment proceedings in City Variance Case No. C15-2015-0128, concerning the request of Shambala Corporation for a parking variance for the property located at 1701 Toomey Rd., Austin, Travis County, Texas 78704. The record shall be prepared and shall contain a verbatim transcript of all testimony and discussion at the meetings of the Board of Adjustment and all papers presented to the Board of Adjustment at or before its meetings on the case. IT IS FURTHER ORDERED that the Writ of Certiorari shall require the return of those records and service thereof on Plaintiff's attorney by the City of Austin Board of Adjustment not later than 90 days after the issuance of this writ.

Signed this _____ day of ______, 2015

Judge Presiding